

Table of Contents

1	INTRODUCTION.....	1
1.1	Background and Justification	1
1.2	Research Inquiry	4
1.3	Objective of the Research	7
1.4	Output Expectation	7
2	PROGRAMS AND THEORETICAL FRAMEWORKS	9
2.1	Protected Areas and National Park Management	9
2.1.1	Definition and categories	9
2.1.2	Contributions of protected areas to human well being	11
2.1.3	Areas around protected area	13
2.1.4	Institutional options for managing protected areas	13
2.1.5	Conflicts in managing protected areas	17
2.1.6	Expanding partnership in the protected area management.....	18
2.2	Conservation of Biodiversity	20
2.2.1	Threats to biodiversity conservation	20
2.2.2	Strategy to conserving biodiversity	21
2.2.3	Conservation of biodiversity outside protected areas.....	23
2.3	Theory of Decentralization	24
2.3.1	Terminology	24
2.3.2	Demand for decentralization	26
2.3.3	Motivating forces for Decentralization	28
2.3.4	The degrees of decentralization.....	29
2.4	Theory of Participation and Partnership	32
2.4.1	Principle and form of participation and partnership.....	32
2.4.2	Collaborative management.....	34
3	RESEARCH METHODOLOGY.....	38
3.1	Description of Selected Location.....	38
3.1.1	Gunung Halimun NP	38
3.1.2	Meru Betiri NP	41
3.2	Data Collection Methods	44
3.2.1	Secondary Data	45
3.2.2	Primary Data	46
3.3	Data Analysis and Presentation	49
4	A REVIEW OF MANAGEMENT SYSTEMS OF INDONESIA'S NATIONAL PARK.....	50
4.1	Historical Perspective	50
4.1.1	History of Protected Areas in Indonesia: Pre-History to 1980s	50
4.1.2	History of National Park Development.....	52
4.2	Current Coverage and Potency of National Park	54
4.2.1	Forest Cover of Protected Areas	54
4.2.2	Criteria for Selecting National Park.....	55
4.2.3	Natural Potency of National Park	58
4.3	Management Strategy	58
4.3.1	Increasing Professionalism in Managing National Park	59
4.3.2	Biodiversity Conservation	64
4.3.3	Tourism Development	65
4.3.4	Buffer Zones Development.....	67
4.4	Institution and Policy Frameworks	69
4.4.1	Institutional Framework.....	69
4.4.2	Policy Framework.....	70

4.4.3 Legal Framework.....	75
4.5 Financial Investment.....	78
4.5.1 Impact of economic crisis on NP budget.....	79
4.5.2 Budged invested to each NP.....	80
4.5.3 The Structure of Budgetary Components of DG for PKA	83
4.6 Human Resource Capacity	85
5 PROBLEMS AND CHALLENGES OF NATIONAL PARK MANAGEMENT AND DEVELOPMENT	89
5.1 General Problems of Protected Areas Management	90
5.2 Problems of Indonesia's NPs Management	93
5.3 Management Problems in the Case Study Areas	107
5.3.1 Gunung Halimun NP	107
5.3.2 Meru Betiri NP.....	109
5.4 Challenges in the National Parks Development in the Future	113
6 DECENTRALIZATION OF NATIONAL PARK MANAGEMENT	120
6.1 Decentralization in Forestry Policy	120
6.2 Decentralization Discourses of National Park Management	124
6.2.1 Arguments against decentralization of national park management	126
6.2.2 Justifications for decentralizing national park management.....	128
6.3 Legal Frameworks	130
6.3.1 Act No. 22/1999 concerning Regional Governance (Pemerintahan Daerah)	133
6.3.2 Act No. 25/1999 concerning the Financial Balance between Central and Regional Government	137
6.3.3 Act No. 41/1999 concerning Forestry	140
6.3.4 Act No. 5/1990 concerning Conservation of Living Resources and Their Ecosystems	142
6.4 Dimensions and Indicators of Decentralization.....	143
6.4.1 Administrative Decentralization	148
6.4.2 Financial Decentralization	156
6.4.3 Political Decentralization.....	160
6.5 Form of Decentralized NP Management	163
6.5.1 Administration	165
6.5.2 Financial	167
6.5.3 Political support	168
6.6 Future Challenges	168
7 PROMOTING LOCAL PARTICIPATION AND PARTNERSHIP IN NATIONAL PARK MANAGEMENT	172
7.1 A Historical Perspective of Local Participation in the NP Management	173
7.2 Existing Management Framework	178
7.3 Discourse about Participation	182
7.4 Collaborative Park Management: A Strategy for the Future	190
7.4.1 Fundamental Framework of Collaborative Management.....	191
7.4.2 Principle Strategy for Collaborative Management	194
7.5 Critiques to Participation in the Park Management	201
7.5.1 General Critiques on Participatory Projects	201
7.5.2 Lessons from Field Study Case	203
7.6 Future Challenges for Improving Local Participation and Partnership.....	207
8 CONCLUDING REMARKS	209
8.1 Conclusions	209
8.2 Recommendations	212

SUMMARY	213
ZUSAMMENFASSUNG	222
REFERENCES	229